

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CU-02 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05 SAJ-01

TRSE-00 OIC-02 BIB-01 AF-06 NEA-09 /087 W

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O R 301552Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 2494

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO

C O N F I D E N T I A L GENEVA 3059

EO: 11652: GDS

TAGS: CSCE, PFOR, GE, GW, WB, XG

SUBJ: CSCE POLICY: QUADRIpartite RIGHTS AND RESPONSIBILITIES

REF: A. GENEVA 2963; B. GENEVA 2745; C. STATE 134728 1974)

1. SUMMARY: SWISS, SWEDISH, YUGOSLAV DELS STRESSED CONTINUED STRONG NEUTRAL OPPOSITION TO FRENCH QUADRIpartite RIGHTS AND RESPONSIBILITIES (QRR) SAVING CLAUSE IN APRIL 30 MEETING WITH US, UK, FRENCH DELS BUT ASKED FOR ALLIED VIEWS ON NEW SWISS TEXT. OUR INITIAL REACTION IS THAT LATEST SWISS TEXT IS FIRST SERIOUS EFFORT TO REACH ACCOMMODATION AND MAY PROVIDE BASIS FOR FORWARD MOVEMENT. REQUEST GUIDANCE. END SUMMARY.

2. OBJECTIONS RAISED BY NEUTRALS AT APRIL 30 MEETING CONTINUED TO CENTER AROUND FOUR PARTS OF FRENCH TEXT: A) "RESPONSIBILITIES"; B) "ARRANGEMENTS"; C) "WHICH REFLECT THEM" AND D) "WHICH CONCERN THEM." NEUTRALS ARGUED THAT PRESENT TEXT, WHILE INTEND-
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ED BY ALLIES TO DEAL WITH PROBLEMS OF BERLIN AND GERMANY AS A

WHOLE, WOULD INTRODUCE NEW ELEMENTS APPLICABLE ON THEIR FACT TO ALL CSCE PARTICIPANTS. NEUTRALS WERE PREPARED TO ACCEPT SOME QRR TEXT IF ALLIES CONSIDERED IT POLITICALLY NECESSARY, BUT THEY BELIEVED TEXT SHOULD EITHER BE DIRECTED EXPLICITLY TO GERMAN SITUATION, FOR EXAMPLE ALONG LINE OF SWISS PROPOSAL REF B, OR BE DEVOID OF ABOVE CONTENTIOUS ELEMENTS AND THEREFORE APPROPRIATE FOR OTHER CSCE PARTICIPANTS THAN THOSE INVOLVED IN GERMAN PROBLEM. NEUTRALS SHOWED NO INTEREST IN ANY OF THREE POSSIBLE QUALIFICATIONS OF "RESPONSIBILITIES" WHICH FRENCH OUTLINED, INCLUDING "UNDER INTERNATIONAL LAW".

3. WHEN FRENCH INDICATED NO READINESS TO ATTEMPT BASIC STRUCTURAL REFORMATION OF TEXT, NEUTRALS SAID THEY COULD ACCEPT FOLLOWING TEXT DEVELOPED BY SWISS, AND ON WHICH THEY WERE DESIROUS OF ALLIED VIEWS:

BEGIN TEXT: THE PARTICIPATING STATES NOTE THAT THE PRESENT (TITLE OF DOCUMENT) CAN NOT AND WILL NOT AFFECT THEIR EXISTING RIGHTS AND OBLIGATIONS. END TEXT.

4. COMMENT: NEUTRALS HAVE NOW RESPONDED TO ALLIED DESIRE THAT THEY PRODUCE SERIOUS TEXT (THOUGH SWISS, YUGOSLAVS AND SWEDES COULD NOT PROMISE AT THIS STAGE THAT THEIR TEXT WOULD MEET INTERESTS OF ALL NEUTRAL DELS). THEIR EFFORT MAY GO SOMEWHAT BEYOND "MINOR RECTIFICATIONS" TO WHICH FRENCH AND SOVIETS HAVE INDICATED THEY WISH TO RESTRICT THEMSELVES, BUT IT DOES RETAIN AT LEAST STRUCTURAL SKELETON OF FRENCH TEXT AND THUS SOMETHING OF ECHO OF PREVIOUS QRR DISCLAIMERS. IT ALSO INCLUDES ESSENTIAL ELEMENT OF RETENTION OF EXISTING RIGHTS WITHOUT TIEING THOSE RIGHTS TO FORMAL AGREEMENTS AND THUS OPENING DOOR TO SOVIET CONTRACTUAL CONCEPT OF QRR'S. IT MAY, THEREFORE, FALL WITHIN PARAMETERS OUTLINED REF C. WE WOULD APPRECIATE RECEIVING DEPARTMENT REACTION, IF POSSIBLE BEFORE BONN GROUP LUNCH ON MAY 6. DALE

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